# CITY OF ATHOL

# AUDITED FINANCIAL STATEMENTS

# AND OTHER FINANCIAL INFORMATION

Year Ended September 30, 2017

Prepared by

Anderson Bros. CPA's, P.A.

Post Falls, ID

# **CITY OF ATHOL**

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# CITY OF ATHOL, IDAHO

# **ORGANIZATION**

**SEPTEMBER 30, 2017** 

# MAYOR

Robert Wachter

CITY	CITY CLERK/	PUBLIC
COUNCIL	TREASURER	WORKS
Shane McDaniel Mary Zichko Bill Hill Josh Spencer	Lori Yarbrough	Stephen Williams

INDEPENDENT AUDITORS' REPORT



1810 E Schneidmiller Ave. Ste. 310 Post Falls, Idaho 83854 208-777-1099 (phone) 208-773-5108 (fax)

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Athol, Idaho

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Athol, Idaho, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Athol, Idaho, as of September 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of City's Share of Net Pension Liability and the Schedule of City's Contributions on page 28, and the budgetary comparison information on pages 29 through 30, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion & Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 26, 2018, on our consideration of the City of Athol, Idaho's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Athol's internal control over financial reporting and compliance.

anderson Bros

Anderson Bros. CPA's, P.A.

Post Falls, Idaho January 26, 2018 BASIC FINANCIAL STATEMENTS

# CITY OF ATHOL Statement of Net Position September 30, 2017

ASSETS           Current Assets:           Cash & Investments         \$ 202,789         451,726         654,515           Receivables:         -         -         6,468         -         6,468           Accounts Receivables (net)         8,187         7,962         16,149           Other Receivables (net)         -         3,242         3,242           Due from Other Governments         22,333         -         222,333           Prepaid Expenses         3,750         1,875         5,625           Total Current Assets         243,527         444,805         708,332           Land         135,519         69,054         204,573           Capital Assets         301,664         619,846         921,510           Other Assets:         301,664         619,846         921,510           Other Assets         \$ 502,319         1,127,523         1,629,842           DEFERRED OUTFLOWS OF RESOURCES         Pension plan         \$ \$ 9,808         4,956         14,764           LIABILITIES         S 21,441         7,686         29,127         7,395         1,667         9,062           Corrent Labilities:         31,637         1,401         4,202         1,401         4,202			overnment Activities	Business-Type Activities	Total
Cash & Investments Receivables:         \$ 202,789         451,726         654,515           Receivables:         Property Taxes         6,468         -         6,468           Property Taxes         6,468         -         6,468           Accounts Receivables (net)         -         3,242         3,242           Due from Outer Governments         22,333         -         22,333           Prepaid Expenses         3,750         1,875         5,662           Total Current Assets         243,527         464,805         708,332           Land         135,519         69,054         204,573           Capital Assets         301,664         619,846         921,510           Other Assets         301,664         619,846         921,510           Other Assets         (42,872)         42,872         -           Total Other Assets         (42,872)         42,872         -           Total Assets         (42,872)         42,872         -	ASSETS				
Receivables:         -         6.468         -         6.468           Accounts Receivable (net)         8,187         7,962         16,149           Other Receivables (net)         -         3,242         3,242           Due from Other Governments         22,333         -         22,333           Prepaid Expenses         3,750         1.875         5,625           Total Current Assets         243,527         444,805         708,332           Land         135,519         69,054         204,573           Capital Assets         243,527         444,805         708,332           Accumulated Depreciation         (270,133)         (734,792)         (1,004,925)           Total Capital Assets         301,664         619,846         921,510           Other Assets         (42,872)         42,872         -           Total Other Assets         (42,872)         42,872         -           Total Other Assets         (42,872)         42,872         -           DEFERRED OUTFLOWS OF RESOURCES         Pension plan         § 9,808         4,956         14,764           LIABILITIES         -         1,667         9,062         2,801         1,401         4,202           Corrent Liabili	Current Assets:				
Accounts Receivable (net)         8,187         7,962         16,149           Other Receivables (net)         3,242         3,242         3,242           Due from Other Governments         22,333         -22,333           Prepaid Expenses         3,750         1,875         5,625           Total Current Assets         243,527         464,805         708,332           Land         135,519         69,054         2243,527           Capital Assets         1,285,584         1,721,862         (270,133)         (734,792)         (1,004,925)           Total Capital Assets         301,664         619,846         921,510         Other Assets         (42,872)         42,872         -           Total Other Assets         (42,872)         42,872         -         -           Total Other Assets         (42,872)         42,872         -         -           DEFERRED OUTFLOWS OF RESOURCES         Pension plan         \$ 9,808         4,956         14,764           LIAB ILITIES         -         -         -         -         -           Current Liabilities:         -         7,395         1,667         9,062           Corrent Liabilities:         -         1,401         4,202         - <td></td> <td>\$</td> <td>202,789</td> <td>451,726</td> <td>654,515</td>		\$	202,789	451,726	654,515
Land       135,519       69,054       204,573         Capital Assets       436,278       1,285,584       1,721,862         Accumulated Depreciation       (270,113)       (734,792)       (1,004,925)         Total Capital Assets       301,664       619,846       921,510         Other Assets:       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Assets       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Assets       (42,872)       42,872       -         DEFERRED OUTFLOWS OF RESOURCES       Pension plan       \$ 9,808       4,956       14,764         LIABILITIES       Current Liabilities:       -       -       -       -         Accounts Payable       \$ 21,441       7,686       29,127       -       -         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127       -         Compensated Absences       2,801       1,401       42,031       -         Long-Term Liabilities:       -       -       -       - <td>Accounts Receivable (net) Other Receivables (net) Due from Other Governments</td> <td></td> <td>8,187 - 22,333</td> <td>3,242</td> <td>16,149 3,242 22,333</td>	Accounts Receivable (net) Other Receivables (net) Due from Other Governments		8,187 - 22,333	3,242	16,149 3,242 22,333
Capital Assets       436,278       1,285,584       1,721,862         Accumulated Depreciation       (270,133)       (734,792)       (1,004,925)         Total Capital Assets       301,664       619,846       921,510         Other Assets:       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Assets $502,319$ 1,127,523       1,629,842         DEFERRED OUTFLOWS OF RESOURCES         Pension plan       \$ 9,808       4,956       14,764         LIAB ILITIES         Current Liabilities:       31,637       10,754       42,391         Accounts Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Total Current Liabilities:       31,637       10,754       42,391         Long-Term Liabilities       31,637       10,754       42,391         DEFERRED INFLOWS	Total Current Assets		243,527	464,805	708,332
Other Assets:       (42,872)       42,872       -         Total Other Assets       (42,872)       42,872       -         Total Other Assets       \$ 502,319       1,127,523       1,629,842         DEFERRED OUTFLOWS OF RESOURCES         Pension plan       \$ 9,808       4,956       14,764         LIABILITIES         Current Liabilities:       -       -       -         Accounts Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       \$ 31,637       10,754       42,391         Long-Term Liabilities       31,637       10,754       42,391         Long-Term Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES       Pension plan       \$ 10,298       5,204       15,502         NET POSITION       \$ 301,664       619,846       921,510	Capital Assets		436,278	1,285,584	1,721,862
Interfund Receivables and Payables $(42,872)$ $42,872$ -         Total Other Assets $(42,872)$ $42,872$ -         Total Assets       \$ 502,319 $1,127,523$ $1,629,842$ DEFERRED OUTFLOWS OF RESOURCES         Pension plan       \$ 9,808 $4,956$ $14,764$ LIABILITIES         Current Liabilities:         Accounts Payable       \$ 21,441 $7,686$ $29,127$ Payroll, Benefits, and Taxes Payable $7,395$ $1,667$ $9,062$ Compensated Absences $2,801$ $1,401$ $4,202$ Total Current Liabilities $31,637$ $10,754$ $42,391$ Long-Term Liabilities $31,637$ $10,754$ $42,391$ Long-Term Liabilities $$ 63,105$ $26,656$ $89,761$ DEFERRED INFLOWS OF RESOURCES       Pension plan       \$ 10,298 $5,204$ $15,502$ NET POSITION $$ 10,298$ $5,204$ $15,502$ Net Investment in Capital Assets       \$ 301,664 $619,846$ $921,510$ Unrestricted $$ 301,664$ $619,846$ $921,510$ <td>Total Capital Assets</td> <td></td> <td>301,664</td> <td>619,846</td> <td>921,510</td>	Total Capital Assets		301,664	619,846	921,510
Total Other Assets         (42,872)         42,872         -           Total Assets         \$ 502,319         1,127,523         1,629,842           DEFERRED OUTFLOWS OF RESOURCES           Pension plan         \$ 9,808         4,956         14,764           LIABILITIES         Current Liabilities:         -         Current Liabilities:	Other Assets:				
Total Assets         \$ 502,319         1,127,523         1,629,842           DEFERRED OUTFLOWS OF RESOURCES           Pension plan         \$ 9,808         4,956         14,764           LIABILITIES         Current Liabilities:         21,441         7,686         29,127           Payroll, Benefits, and Taxes Payable         \$ 21,441         7,686         29,127           Payroll, Benefits, and Taxes Payable         \$ 21,441         7,686         29,127           Compensated Absences         2,801         1,401         4,202           Total Current Liabilities:         31,637         10,754         42,391           Long-Term Liabilities:         S         63,105         26,656         89,761           DEFERRED INFLOWS OF RESOURCES         Pension plan         \$ 10,298         5,204         15,502           Net POSITION         \$ 301,664         619,846         921,510           Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         \$ 301,664         619,846         921,510	Interfund Receivables and Payables		(42,872)	42,872	-
DEFERRED OUTFLOWS OF RESOURCES           Pension plan         \$ 9,808         4,956         14,764           LIABILITIES         Current Liabilities:         21,441         7,686         29,127           Current Liabilities:         7,395         1,667         9,062           Compensated Absences         2,801         1,401         4,202           Total Current Liabilities:         31,637         10,754         42,391           Long-Term Liabilities:         31,468         15,902         47,370           Total Current Liabilities         \$ 63,105         26,656         89,761           DEFERRED INFLOWS OF RESOURCES           Pension plan         \$ 10,298         5,204         15,502           NET POSITION         \$ 301,664         619,846         921,510           Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Net Investment in Capital Assets         \$ 301,664         619,846         921,510	Total Other Assets		(42,872)	42,872	-
Pension plan         §         9,808         4,956         14,764           LIABILITIES           Current Liabilities:         -	Total Assets	\$	502,319	1,127,523	1,629,842
Pension plan         §         9,808         4,956         14,764           LIABILITIES           Current Liabilities:         -	DEFEDDED OUTEL OWS OF		'FS		
Current Liabilities:       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       7,395       1,667       9,062         Compensated Absences       2,801       1,401       4,202         Total Current Liabilities       31,637       10,754       42,391         Long-Term Liabilities:       31,468       15,902       47,370         Total Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES       \$ 90,223       15,502         Pension plan       \$ 10,298       5,204       15,502         Net Investment in Capital Assets       \$ 301,664       619,846       921,510         Unrestricted       \$ 301,664       619,846       921,510				4,956	14,764
Accounts Payable       \$ 21,441       7,686       29,127         Payroll, Benefits, and Taxes Payable       7,395       1,667       9,062         Compensated Absences       2,801       1,401       4,202         Total Current Liabilities       31,637       10,754       42,391         Long-Term Liabilities:       31,468       15,902       47,370         Total Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES       \$ 9,028       5,204       15,502         Pension plan       \$ 10,298       5,204       15,502         NET POSITION       \$ 301,664       619,846       921,510         Net Investment in Capital Assets       \$ 301,664       619,846       921,510         Unrestricted       137,060       480,773       617,833					
Long-Term Liabilities:       31,468       15,902       47,370         Net Pension Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES         Pension plan       \$ 10,298       5,204       15,502         NET POSITION         Net Investment in Capital Assets       \$ 301,664       619,846       921,510         Unrestricted       \$ 301,664       619,846       921,510	Accounts Payable Payroll, Benefits, and Taxes Payable	\$	7,395	1,667	9,062
Net Pension Liability       31,468       15,902       47,370         Total Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES         Pension plan       \$ 10,298       5,204       15,502         NET POSITION         Net Investment in Capital Assets       \$ 301,664       619,846       921,510         Unrestricted       \$ 301,664       619,846       921,510	Total Current Liabilities		31,637	10,754	42,391
Net Pension Liability       31,468       15,902       47,370         Total Liabilities       \$ 63,105       26,656       89,761         DEFERRED INFLOWS OF RESOURCES         Pension plan       \$ 10,298       5,204       15,502         NET POSITION         Net Investment in Capital Assets       \$ 301,664       619,846       921,510         Unrestricted       \$ 301,664       619,846       921,510	Long-Term Liabilities:				
DEFERRED INFLOWS OF RESOURCES           Pension plan         \$ 10,298         5,204         15,502           NET POSITION           Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         137,060         480,773         617,833	-		31,468	15,902	47,370
Pension plan         \$ 10,298         5,204         15,502           NET POSITION         \$ 301,664         619,846         921,510           Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         137,060         480,773         617,833	Total Liabilities	\$	63,105	26,656	89,761
Pension plan         \$ 10,298         5,204         15,502           NET POSITION         \$ 301,664         619,846         921,510           Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         137,060         480,773         617,833	DEFERRED INFLOWS OF RI	ESOURCE	s		
Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         137,060         480,773         617,833				5,204	15,502
Net Investment in Capital Assets         \$ 301,664         619,846         921,510           Unrestricted         137,060         480,773         617,833	NET POSITION				
Total Net Position \$ 438,724 1,100,619 1,539,343	Net Investment in Capital Assets	\$			
	Total Net Position	\$	438,724	1,100,619	1,539,343

# CITY OF ATHOL Statement of Activities Year Ended September 30, 2017

				Program Revenues Operating	Capital	Net (Expe	enses) Revenues and C in Net Position	Changes
	E	Expenses	Charges for Services	Grants and Contributions	Grants & Contributions	Governmental Activities	Business-type Activities	Total
<b>Governmental Activities</b>		-						
General Government	\$	89,836	-	-	-	(89,836)	-	(89,836)
Highways and Streets		85,082	-	-	-	(85,082)	-	(85,082)
Depreciation - Unallocated		27,856	-	-	-	(27,856)	-	(27,856)
Pension Plan Expense		3,667				(3,667)	-	(3,667)
Total Governmental Activities		206,441	-	-	-	(206,441)	-	(206,441)
<b>Business-type Activities</b>								
Water Service		166,959	116,298	26,381	-	-	(24,280)	(24,280)
Pension Plan Expense		1,697	-	-	-	-	(1,697)	(1,697)
Total Business-type Activities		168,656	116,298	26,381	-	-	(25,977)	(25,977)
Total Activities	\$	375,097	116,298	26,381	-	(206,441)	(25,977)	(232,418)
	General	Revenues:						
	Prop	perty Taxes				121,549	-	121,549
		er Governmen	tal			115,267	-	115,267
	Lice	enses and Pern	nits			2,635	-	2,635
	Ren	ts				6,804	-	6,804
	Plar	ning & Zonin	g			2,943	-	2,943
	Othe	er Revenues				18,216	-	19,786
	Inte	rest Earnings				2,946	1,570	2,946
	Trar	nsfers to Other	Funds			(38,000)	38,000	(38,000)
	То	tal General Re	evenues and Transfe	ers		232,360	39,570	233,930
	(	Change in Net	Position			25,919	13,593	1,512
	Ν	Net Position- E	Beginning			412,805	1,087,026	1,499,831
	N	Net Position- E	Ending			\$ 438,724	1,100,619	1,501,343

# CITY OF ATHOL Balance Sheet Governmental Funds September 30, 2017

		General Fund	Street Fund	Total
ASSETS				
Cash & Investments Receivables:	\$	202,789	-	202,789
Property Taxes Other Governments Other		6,468 13,606 8,187	8,727	6,468 22,333 8,187
Total Assets	\$	231,050	8,727	239,777
LIABILITIES				
Accounts Payable Payroll, Benefits and Taxes Payable Customer Deposits	\$	17,930 5,728	3,511 1,667	21,441 7,395
Advances from other funds		-	42,872	42,872
Total Liabilities		23,658	48,050	71,708
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue - Property Taxes		5,047	-	5,047
Total Deferred Inflows of Resources		5,047	-	5,047
FUND EQUITY				
Committed Unassigned		3,600 198,745	21,150 (60,473)	24,750 138,272
Total Fund Equity		202,345	(39,323)	163,022
Total Liabilities, Deferred Inflows of Resources, and Fund Equity	\$	231,050	8,727	239,777
RECONCILIATION TO THE STATEMENT OF NET POSI	TION:			
Total fund equity reported above				\$ 163,022
Add prepaid expenses not reported above				3,750
Add capital assets not reported above Less accumulated depreciation			571,797 (270,133)	
Net Capital Assets		-		301,664
Less pension plan not reported above: Deferred outflows of resources Net pension liability Deferred inflows of resources			9,808 (31,468) (10,298)	
Net Pension Plan		-		(31,958)
Less compensated absences				(2,801)
Deferred revenues for property taxes receivable				5,047
Net Position				\$ 438,724

# **CITY OF ATHOL**

# Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - All Governmental Fund Types Year Ended September 30, 2017

	(	General Fund	Street Fund	Total
Revenues:				
Property Taxes & Intergovernmental Revenue	\$	117,594	117,141	234,735
Licenses & Permits		2,635	-	2,635
Rental Income		6,804	-	6,804
Planning & Zoning		2,943	-	2,943
Other Income		18,214	-	18,214
Interest Earnings		1,473	1,473	2,946
Total Revenues		149,663	118,614	268,277
Expenditures:				
General Government		87,015	-	87,015
Highways and Streets		-	89,720	89,720
Capital Expenditures		23,226	1,415	24,641
Total Expenditures		110,241	91,135	201,376
Excess (Deficiency) of Revenues Over				
Expenditures		39,422	27,479	66,901
Other Sources (Uses):				
Transfers (to)/from Other Funds		(33,000)	(5,000)	(38,000)
Total Other Sources (Uses)		(33,000)	(5,000)	(38,000)
Net Change in Fund Balance		6,422	22,479	28,901
Fund Balance - October 1,		195,923	(61,802)	134,121
Fund Balance - September 30,	\$	202,345	(39,323)	163,022

# CITY OF ATHOL Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended September 30, 2017

Increase in current property taxes not reflected in revenue on the governmental funds statements       2,081         Amounts reported as expenditures on the governmental funds statements not included as expenses on the government-wide statements:       18,814         Capital Expenses       18,814         Prepaid Insurances       442         Total expenses on the government-wide statement not included included on the government-wide statement       19,256         Expenses on the government-wide statement of activity not included on the governmental funds statements:       19,256         Depreciation       (27,856)         Decrease in Compensated Absence Liability       478         Decrease in PERSI contributions       6,726         Increase in pension plan expense       (3,667)         Total expenses on the government-wide statement of activity not included on the governmental funds statements:       (24,319)         Change in net position on the government-wide statements       § 25,919	Changes in fund balances as reported on the governmental funds statements	\$ 28,901
not included as expenses on the government-wide statements:18,814Capital Expenses18,814Prepaid Insurances442Total expenses on the governmental fund statement not included included on the government-wide statement19,256Expenses on the government-wide statement of activity not included on the governmental funds statements: Depreciation(27,856) 		2,081
Prepaid Insurances442Total expenses on the governmental fund statement not included included on the government-wide statement19,256Expenses on the government-wide statement of activity not included on the governmental funds statements: Depreciation(27,856)Decrease in Compensated Absence Liability478Decrease in PERSI contributions6,726Increase in pension plan expense(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)		
Prepaid Insurances442Total expenses on the governmental fund statement not included included on the government-wide statement19,256Expenses on the government-wide statement of activity not included on the governmental funds statements: Depreciation(27,856) 478 6,726Decrease in Compensated Absence Liability478 6,726Increase in PERSI contributions(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)	Capital Expenses 18,814	
included on the government-wide statement19,256Expenses on the government-wide statement of activity not included on the governmental funds statements:(27,856)Depreciation(27,856)Decrease in Compensated Absence Liability478Decrease in PERSI contributions6,726Increase in pension plan expense(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)		
the governmental funds statements: Depreciation (27,856) Decrease in Compensated Absence Liability 478 Decrease in PERSI contributions 6,726 Increase in pension plan expense (3,667) Total expenses on the government-wide statement of activity not included on the governmental funds statements: (24,319)		19,256
Decrease in Compensated Absence Liability478Decrease in PERSI contributions6,726Increase in pension plan expense(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)		
Decrease in Compensated Absence Liability478Decrease in PERSI contributions6,726Increase in pension plan expense(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)	Depreciation (27,856)	
Increase in pension plan expense(3,667)Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)		
Total expenses on the government-wide statement of activity not included on the governmental funds statements:(24,319)	Decrease in PERSI contributions 6,726	
included on the governmental funds statements: (24,319)	Increase in pension plan expense (3,667)	
Change in net position on the government-wide statements \$ 25,919		(24,319)
	Change in net position on the government-wide statements	\$ 25,919

# CITY OF ATHOL Statement of Net Position Proprietary Funds September 30, 2017

	 Water Fund	Total
ASSETS		
CURRENT ASSETS:		
Cash & Investments Accounts Receivable (net) Other Receivables (net) Prepaid Expenses	\$ 451,726 7,962 3,242 1,875	451,726 7,962 3,242 1,875
Total Current Assets	464,805	464,805
Capital Assets Accumulated Depreciation	1,354,638 (734,792)	1,354,638 (734,792)
Total Capital Assets OTHER ASSETS:	 619,846	619,846
Advance to Other Funds	42,872	42,872
Total Other Assets	 42,872	42,872
TOTAL ASSETS	\$ 1,127,523	1,127,523
DEFERRED OUTFLOWS OF RESOURCES		
Pension plan	\$ 4,956	4,956
<b>LIABILITIES</b> :		
Accounts Payable Payroll, Benefits, and Taxes Payable Compensated Absences Payable	\$ 7,686 1,667 1,401	7,686 1,667 1,401
Total Current Liabilities LONG TERM LIABILITIES:	 10,754	10,754
Net Pension Liability	15,902	15,902
TOTAL LIABILITIES	\$ 26,656	26,656
DEFERRED INFLOWS OF RESOURCES		
Pension plan	\$ 5,204	5,204
NET POSITION		
Net Investment in Capital Assets Unrestricted	619,846 480,773	619,846 480,773
Total Net Position	\$ 1,100,619	1,100,619

# CITY OF ATHOL Statement of Income and Changes in Net Position All Proprietary Funds Year Ended September 30, 2017

	Water Fund	Total
Operating Revenues:		
Charges for Services	\$ 86,080	86,080
Hookups & Other	6,265	
Grant Income	26,381	· · · · · · · · · · · · · · · · · · ·
Tower Rents	23,953	· · · · · · · · · · · · · · · · · · ·
Total Operating Revenues	142,679	142,679
Operating Expenses:		
Administrative	49,689	49,689
Maintenance & Operations	26,448	
Utilities	13,496	
Depreciation	28,706	
Grant expense	48,620	
Pension plan expense	1,697	1,697
Total Operating Expenses	168,656	168,656
Operating Income (Loss)	(25,977	(25,977)
Non-Operating Revenues (Expenses):		
Interest Income	1,570	1,570
Transfer In	38,000	38,000
Total Non-Operating Revenue		
(Expenses)	39,570	39,570
Change in Net Position	13,593	13,593
Net Position - October 1,	1,087,026	1,087,026
Net Position - September 30,	\$ 1,100,619	1,100,619

# CITY OF ATHOL Statement of Cash Flows All Proprietary Funds Year Ended September 30, 2017

	Proprietary Fund Types		
	Water	Total	
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from Customers and Users	\$ 138,261	138,261	
Payments to Employees Payments to Suppliers	(46,485) (90,987)	(46,485) (90,987)	
Net Cash Provided by Operating Activities	789	789	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Interfund payments from Street fund	 60,994	60,994	
Net Cash Provided by Noncapital Financing Activities	60,994	60,994	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Payments for Capital Acquisitions	(7,340)	(7,340)	
Net Cash Used by Capital and Related Financing Activities	 (7,340)	(7,340)	
CASH FLOWS FROM INVESTING ACTIVITIES:			
Interest on Investments	1,570	1,570	
Net Cash Provided by Investing Activities	1,570	1,570	
Net Increase in Cash and Cash Equivalents	56,013	56,013	
Cash and Cash Equivalents, October 1,	395,713	395,713	
Cash and Cash Equivalents, September 30,	\$ 451,726	451,726	
RECONCILIATION OF OPERATING INCOME(LOSS) TO NET CASH PROVIDED BY OPERATIONS:			
Operating Income (Loss) Adjustments to Reconcile to Cash Flow:	\$ (25,977)	(25,977)	
Depreciation	28,706	28,706	
(Increase)/Decrease in Receivables	(4,418)	(4,418)	
(Increase)/Decrease in Prepaid Expenses Increase/(Decrease) in Accounts Payable	(221) 4,639	(221) 4,639	
Increase/(Decrease) in Payroll Liabilities	-	-,057	
Increase/(Decrease) in Compensated Absences	(239)	(239)	
Increase/(Decrease) in Pension Plan	 (1,701)	(1,701)	
Total Adjustments	26,766	26,766	
	\$ 789	789	

Interest Paid

See accompanying notes to financial statements and independent auditors' report.

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### NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

#### Reporting Entity

The City's combined financial statements include the accounts of all City operations. The criteria for including organizations as component units within the City's reporting entity, as set forth in Section 2100 of the Governmental Accounting Standards Board's (GASB) <u>Codification of Government Accounting and Financial Reporting Standards</u>, include whether:

- $\checkmark$  the organization is legally separate (can sue and be sued in their own name)
- $\checkmark$  the City holds the corporate powers of the organization
- $\checkmark$  the City appoints a voting majority of the organization's board
- $\checkmark$  the City is able to impose its will on the organization
- $\checkmark$  the organization has the potential to impose a financial benefit/burden on the City
- $\checkmark$  there is fiscal dependency by the organization on the City

Based on the aforementioned criteria, the City of Athol has no component units.

The City of Athol is a municipality of the State of Idaho. The City has oversight responsibility and control over all activities related to The City's functions. The City is not included in any other governmental "reporting entity" as defined in GASB pronouncements, since the public elects the City Council members.

#### Basis of Presentation, Basis of Accounting

#### Basis of Presentation

*Government-wide Statements*: The statement of net position and the statement of activities display information about the primary government (the City). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the *governmental* and *business-type activities* of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or part by fees charged to external parties.

The statement of activities presents a comparison between direct and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees, fines, and charges by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not received for a specific purpose and classified as program revenues, including all taxes, are presented as general revenues.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)

*Fund Financial Statements:* The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component units. Separate statements for each fund category-*governmental, and enterprise* are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Enterprise fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The City reports the following major governmental funds:

*General Fund.* This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Street Fund.* The street fund accounts for the proceeds of specific revenue sources (other than trusts or major capital projects), the expenditures for which are legally restricted for purposes specified in the grant agreements. Principal sources of revenue are property taxes and state and local highway funds. Primary expenditures are for employee wages and benefits, street maintenance & repairs, and other general administration costs.

The City reports the following major enterprise funds:

*Water Enterprise Fund.* The Water Enterprise Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises where the costs (expenses, including depreciation) of providing water services to the general public on a continuing basis are financed through user charges.

#### Measurement Focus, Basis of Accounting

*Government-wide and Proprietary Fund Financial Statements.* The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

*Governmental Fund Financial Statements*. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)

#### Measurement Focus, Basis of Accounting - (continued)

Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### Assets, Liabilities, and Equity

#### Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the City Treasurer for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at September 30, 2017, based on market prices. The individual funds' portions of the pool's fair value are presented as "Cash and Investments." Earnings on the pooled funds are apportioned and paid or credited to the funds monthly based on the average daily balance of each participating fund.

#### Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the City considered all highly liquid investments with an initial maturity of three months or less when purchased to be cash equivalents. All cash and investments of the proprietary fund types are pooled with the City's pooled cash and investments.

The City considers cash and cash equivalents in enterprise funds to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

#### **Receivables and Payables**

All trade and property tax receivables are shown net of an allowance for uncollectible accounts. Allowance for uncollectible accounts was \$0 as of September 30, 2017.

Receivables for State Highway User's Tax, State Liquor, and State Revenue Sharing are recorded as revenue in governmental funds.

The City records enterprise fund charges as earned, not when collected.

#### Inventories and Prepaid Items

The City has adopted the purchase method for recording and classifying material and supply purchases. Under this method, purchases of materials and supplies are recognized as expenditures when the goods are received and the transaction is vouchered. Because on hand materials and supplies of the City are not considered significant, no amount is reflected on the balance sheet and no portion of fund balance is reserved.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)

#### Capital Assets

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Purchased or constructed assets are recorded at actual cost or estimated historical cost if actual cost is unavailable. Donated capital assets are recorded at estimated fair value at the date of donation. In connection with implementation of GASB Statement No. 34, the City established a threshold of \$500 for capitalization of depreciable assets.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

General infrastructure assets acquired after September 30, 2003 consist of the road network assets that were acquired or that received substantial improvements subsequent to September 30, 2003 and are reported at historical cost.

Capital assets of the City are depreciated using the straight-line method over the following estimated lives:

	Estimated
Asset Class	Useful Lives
Infrastructure	30 - 50
Buildings	30 - 50
Building Improvements	15 - 30
Vehicles	5 - 15
Office Equipment	5 - 10
Computer Equipment	5

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item, pension plan, is reported in the government-wide statement of net position, which qualifies for reporting in this category at this time.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items. Accordingly, the item, unavailable property taxes, is reported in the governmental funds balance sheet. The other item, pension plan, is reported in the government-wide statement of net position. These amounts are deferred and recognized as inflows of resources in the period that the amounts becomes available.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)

#### Compensated Absences

Employees eligible for leave include full-time and part-time regular employees that have completed the equivalent of three months of full-time employment. Vacation leave accrues at the rates below:

Length of Service	Vacation Accrual
0 thru 2 years	7 hours each month (2 weeks, 1/2 day or 84 hours)
3 thru 5 years	10 hours each month (3 weeks or 120 days)
5 plus years	14 hours each month (4 weeks, 1 day or 168 hours)

Vacation carryover leave can accrue during the year to an absolute 15 day maximum. Any excess, over the maximum accrual, not used during the year in which is accrues will be forfeited, without right of compensation, at the conclusion of the calendar year in which it became excess.

The City's sick leave policy permits the accumulation of twelve (12) sick days per year up to a maximum of 60 days for full-time equivalent employees. Employees are not paid for unused sick days upon termination of employment. Accordingly, sick pay is charged to expenditures when taken. No provision has been made in the financial statements for unused sick leave.

#### Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. In general, payments made within 60 days after year end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

In the fund financial statements, long-term debt is recognized as a liability of a governmental fund, when due, or when resources have been accumulated in the general fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is maintained separately and represents a reconciling item between the fund and government-wide presentation.

#### Pensions

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of

#### NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)</u>

employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Net Position Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitation on the use of resources through either a committed (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The governing council is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes by do not meet the criteria to be classified as committed. The council may assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)</u>

#### Fund Balance Policies - (continued)

Fund balances are classified as follows:

**Nonspendable**—Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

**Restricted**—Amounts that can be spent only for specific purposes because of the state or federal laws, or externally imposed conditions by grantors or creditors.

**Committed**—Amounts that can be used only for specific purposes determined by a formal action by City Council ordinance or resolution. This includes the budget reserve account.

**Assigned**—Amounts that are designated by the Council for a specific purpose but are not spendable until a budget ordinance is passed by the City Council.

**Unassigned**—All amounts not included in other spendable classifications.

#### Property Tax and Unavailable Property Tax Revenues

The City's property taxes are levied each November on the assessed value listed as of the previous December tax rolls. Assessed values are an approximation of market value. Assessed values are established by the County Assessor.

Property taxes are recognized when measurable and available to finance current expenditures. The criterion of available property taxes has been defined as having been received within 60 days after yearend. Any portion of taxes receivable not meeting this criteria are recorded in the deferred inflows of resources for unavailable property taxes account and will be recognized as revenue when measureable and available.

#### Interfund Transactions

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans are reported as receivables and payables as appropriate, are subjected to elimination upon consolidation and are referred to as "interfund receivables and payables" for short-term interfund loans. Long-term nterfund loans are reported as "advances from and to other funds." Interfund receivables and payables between funds are eliminated in the Statement of Net Position.

#### Interfund Transfers

Permanent reallocation of resources between funds of the reporting entity is classified as interfund transfers. For the purpose of the statement of activities, all interfund transfers between individual governmental funds have been eliminated. The General Fund transferred \$33,000 to the Water Fund and the Street Fund transferred \$5,000 to the Water Fund in order to reduce the interfund loan amount due between the Street Fund and Water Fund.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(CONTINUED)

#### Extraordinary and Special Items

Extraordinary items are transactions that are both unusual in nature and infrequent in occurrence. Special items are transactions that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transactions occurred during the fiscal year ended September 30, 2017.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE 2 - DEPOSITS AND INVESTMENT BALANCES

#### General

State statutes authorize the City's investments. The City is authorized to invest in demand deposits, savings accounts, U.S. Government obligations and its agencies, obligations of Idaho and its agencies, fully collateralized repurchase agreements, prime domestic commercial paper, prime domestic bankers acceptances, bonds, debentures or notes of any corporation organized, controlled, and operating in the U.S. which have at their purchase an "A" rating or higher, government pools, and money market funds consisting of any of these securities listed. No violations of these categories have occurred during the year.

#### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a failure of a financial institution, the City's deposits and investments may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of September 30, 2017, the City's deposits and investments were not exposed to custodial credit risk.

\$ 651,884
651,884
 -
\$ 651,884
\$

#### NOTE 2 - DEPOSITS AND INVESTMENT BALANCES – (CONTINUED)

The carrying amount is displayed as follows in the financial statements: Statement of Net Position: Cash and Investments \$ 654.515 Cash and cash equivalents at September 30, 2017 consist of the following: Cash: Deposits with financial institutions \$ 53.099 Cash on hand 244 Cash equivalents: Deposits in money market funds 55,625 Deposits with Idaho state investment pool 545,547 Total 654,515 \$

Investments in 2a7-like pools are valued based upon the value of pool shares. The City invests in one 2a7-like pool, the Idaho State Investment Pool. The advisory board of the Idaho State Investment Pool is composed of members appointed pursuant to the requirements of the Public Funds Investment Act. The State Investment Pool is duly chartered and administered by the State Treasurer's Office and consists of US Treasury bills and notes, collateralized certificates of deposit and repurchase agreements. The pool does not include any involuntary participants.

The balances that the City has in the State Investment Pool are carried at amortized cost. The City's portion of the State Investment Pool had an unrealized gain of \$2,019 as of September 30, 2017; this has not been recognized in the financial statements. The unrealized gain was based on a fair market value adjustment factor of 1.0037 that was calculated by the State of Idaho's Treasurer's Office.

GASB Statement No. 40 requires the City to assign risk categories for its investments, except those in which securities are not used as evidence of the investment. Credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. The City's exposure to credit risk is not available.

#### NOTE 3 – <u>RECEIVABLES</u>

The following is a schedule of property taxes assessed for the year, collected and remaining to be received.

	Balance	Levy Adjustments		Balance
Year	9/30/16	2016	& Collections	9/30/17
2012-2016	\$ 4,742	118,112	(116,386)	\$ 6,468

#### NOTE 3 – <u>RECEIVABLES – (CONTINUED)</u>

In accordance with NCGA Interpretation #3, revenue, which is not received within 60 days of the yearend, has been reflected as deferred revenue. The balance as of September 30, 2016 is as follows:

Taxes Due at September 30, 2017	\$ 6,468
Received October 2017	(1,000)
Received November 2017	(421)
Total	\$ 5,047

The analysis of accounts receivable and due from other governments is as follows:

GOVERNMENTAL ACTIVITIES:	_	
State Revenue Sharing	\$	8,178
State Liquor		5,428
Highway Users		8,727
Total	\$	22,333
PROPRIETARY FUND:		
Water User Fees Receivable (net)	\$	7,962

### NOTE 4 – <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended September 30, 2017, was as follows:

		eginning Balances	Increases	Decreases	Ending Balances
<b>Governmental Activites</b> <i>Capital assets not being depreciated</i> Land	\$	135,519	-	-	135,519
Total capital assets not being depreciated		135,519	-	-	135,519
<i>Capital assets being depreciated</i> Buildings & Improvements Equipment		84,214 333,250	8,550 10,264	-	92,764 343,514
Total capital assets being depreciated Less accumulated depreciation		417,464 242,277	18,814 27,856	-	436,278 270,133
Total capital assets being depreciated, net		175,187	(9,042)	-	166,145
Governmental Activity Capital Assets, net	\$	310,706	(9,042)	-	301,664

### NOTE 4 – <u>CAPITAL ASSETS – (CONTINUED)</u>

		eginning alances	Increases	Decreases	Ending Balances
<b>Business-type Activities</b> <i>Capital assets not being depreciated</i> Land	\$	69,054	<u>-</u>	-	69,054
Total capital assets not being depreciated		69,054	-	-	69,054
<i>Capital assets being depreciated</i> Buildings & Improvements Equipment		18,613 1,259,631	- 7,340	-	18,613 1,266,971
Total capital assets being depreciated Less accumulated depreciation	-	1,278,244 706,086	7,340 28,706	-	1,285,584 734,792
Total capital assets being depreciated, net		572,158	(21,366)	-	550,792
Business-Type Activity Capital Assets, net	\$	641,212	(21,366)	-	619,846

Because the City is a Phase 3 government (governments with total annual revenues of less than \$10 million), the City is encouraged but not required to report major infrastructure assets retroactively. The City has not yet made a determination as to whether or not to record infrastructure assets retroactively.

Unallocated depreciation expense of governmental activities was \$27,856.

#### NOTE 5 – <u>PENSION PLAN</u>

#### Plan Description

The City of Athol contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

#### NOTE 5 - PENSION PLAN- (CONTINUED)

#### Pension Benefits

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

#### Member and Employer Contributions

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2017 it was 6.79% for general employees and 8.36% for police and firefighters. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.32% general employees and 11.66% for police and firefighters. The City's contributions were \$10,122 for the year ended September 30, 2017.

#### Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2017, the City reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2017, the City's proportion was 0.0030137 percent.

#### NOTE 5 - PENSION PLAN- (CONTINUED)

### Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions-(continued)

For the year ended September 30, 2017, the City recognized pension expense of \$6,332. At September 30, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	D	eferred	D	eferred
	Out	tflows of	In	flows of
	Re	esources	Re	esources
Differences between expected and actual experience		6,562		4,268
Changes in assumptions or other inputs		876		-
Net difference between projected and actual earnings on pension				
plan investments		-		2,838
Change in the City's proportion and differences between the City's				
contributions and the City's proportionate contributions		5,106		12,814
Amortized change in proportionate share		(1,042)		(4,418)
City's contributions subsequent to the mearsurement date		3,262		-
Total	\$	14,764	\$	15,502

\$3,262 reported as deferred outflows of resources related to pensions resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2017.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2016 the beginning of the measurement period ended June 30, 2017 is 4.9 and 5.5 for the measurement period June 30, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year ended September 30:	
2018	(3,897)
2019	3,129
2020	(59)
2021	(3,173)
2022	-

#### NOTE 5 - PENSION PLAN- (CONTINUED)

#### Actuarial Assumptions

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, <u>Idaho Code</u>, is 25 years.

The total pension liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25%
Salary increases	4.25 - 10.00%
Salary inflation	3.75%
Investment rate of return	7.10% net of investment expenses
Cost-of-living adjustments	1%

Mortality rates were based on the RP - 2000 combined table for healthy males or females as appropriate with the following offsets:

- Set back 3 years for teachers
- No offset for male fire and police
- Forward one year for female fire and police
- Set back one year for all general employees and all beneficiaries

An experience study was performed for the period July 1, 2007 through June 30, 2013 which reviewed all economic and demographic assumptions other than mortality. Mortality and all economic assumptions were studied in 2014 for the period from July 1, 2009 through June 30, 2013. The Total Pension Liability as of June 30, 2017 is based on the results of an actuarial valuation date July 1, 2017.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

#### NOTE 5 - PENSION PLAN- (CONTINUED)

#### Actuarial Assumptions-(continued)

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of January 1, 2017.

Asset Class	Expected Return			Strategic Ranges
Equities			70%	66% - 77%
Broad Domestic Equity	9.15%	19.00%	55%	50% - 65%
International	9.25%	20.20%	15%	10% - 20%
Fixed Income	3.05%	3.75%	30%	23% - 33%
Cash	2.25%	0.90%	0%	0% - 5%
	Expected	Expected	Expected	Expected
Total Fund	Return	Inflation	Real Return	Risk
Actuary	7.00%	3.25%	3.75%	N/A
Portfolio	6.58%	2.25%	4.33%	12.67%
* Expected arithmetic return net of	of fees and expenses			
Actuarial Assumptions				
Assumed Inflation - Mean				3.25%
Assumed Inflation - Standard Dev	viation			2.00%
Doutfalia Arithmatia Maan Datum				0.000/
Portfolio Arithmetic Mean Return				8.08%
Portfolio Long-Term Expected G	eometric Rate of Ret	urn		7.50%
Assumed Investment Expenses				0.40%
Long-Term Expected Geometric	Rate of Return, Net o	of Investment Exp	penses	7.10%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

### NOTE 5 - PENSION PLAN- (CONTINUED)

#### Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

	1% Decrease (6.10%)		Discount Rate (7.10%)		1% Increase (8.10%)	
City's proportionate share of the net						
pension liability (asset)	\$	110,098	\$	47,370	\$	(4,758)

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

#### Payables to the pension plan

At September 30, 2017, the City reported no payables to the pension plan.

#### NOTE 6 - <u>RISK MANAGEMENT</u>

The City faces a number of risks of loss including damage to and loss of property and contents, professional liability, i.e. errors and omissions, and health insurance costs of employees. The City contracts with an insurance company for property insurance and general liability insurance. There were no significant reductions in insurance coverage from the prior year.

The City's workman's compensation coverage is provided by the Idaho State Insurance Fund.

#### NOTE 7 – <u>DEFICIT FUND BALANCE</u>

The City has accumulated a deficit of \$39,323 in the Street Fund as of September 30, 2017. This deficit is the result of capital purchases occurring during fiscal year 2012. The City has recorded an interfund loan between the Street and Water Fund, which funded much of these capital purchases.

REQUIRED SUPPLEMENTARY INFORMATION

# CITY OF ATHOL Schedule of City's Share of Net Pension Liability PERSI - Base Plan Last 10 - Fiscal Years \*

	9/	30/2017	9/30/2016		9/30/2015	
City's portion of the net pension liability	0.0	0030137%	0.0	0031047%	0.0	0027921%
City's proportionate share of the net pension liability	\$	47,370	\$	62,937	\$	36,767
City's covered-employee payroll	\$	89,408	\$	93,037	\$	99,255
City's proportional share of the net pension liability as a percentage of						
its covered-employee payroll		52.98%		67.65%		37.04%
Plan fiduciary net position as a percentage of the total pension liability		90.68%		87.26%		91.38%

\* GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City of Worley will present information for those to use for which information is available.

Data reported is measured as of June 30, 2017

# Schedule of City's Contributions PERSI - Base Plan Last 10 - Fiscal Years \*

	9/	9/30/2017		9/30/2016		9/30/2015	
Statutorily required contribution	\$	10,163	\$	9,229	\$	9,133	
Contributions in relation to the statutorily required contribution	\$	(10,740)	\$	(10,420)	\$	(8,969)	
Contribution (deficiency) excess	\$	(577)	\$	(1,191)	\$	164	
City's covered-employee payroll	\$	89,408	\$	93,037	\$	99,255	
Contributions as a percentage of covered-employee payroll		12.01%		11.20%		9.04%	

\* GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City of Worley will present information for those to use for which information is available.

Data reported is measured as of September 30, 2017

# CITY OF ATHOL Schedule of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual - All Governmental Fund Types Year Ended September 30, 2017

	General Fund				Street Fund			
		Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual	
Revenues:								
Intergovernmental Revenue	\$	112,275	112,275	117,594	140,469	140,469	117,141	
Licenses and Permits		2,875	2,875	2,635	-	-	-	
Rental Income		6,500	6,500	6,804	-	-	-	
Planning & Zoning		4,515	4,515	2,943	-	-	-	
Other Income		4,900	4,900	18,214	-	-	-	
Interest Earnings		325	325	1,473	75	75	1,473	
Total Revenues		131,390	131,390	149,663	140,544	140,544	118,614	
Expenditures:								
General Government		131,390	131,390	87,015	-	-	-	
Highways and Streets		-	-	-	130,544	130,544	89,720	
Capital Expenditures		-	-	23,226	-	-	1,415	
Total Expenditures		131,390	131,390	110,241	130,544	130,544	91,135	
Excess (Deficiency) of Revenues Over Expenditures		-	-	39,422	10,000	10,000	27,479	
Other Financing Sources (Uses):								
Transfer (to)/from Other Funds		-	-	(33,000)	(10,000)	(10,000)	(5,000)	
Net Other Financing Sources (Uses)		-	-	(33,000)	(10,000)	(10,000)	(5,000)	
Excess (Deficiency) of Revenues and Other Sources Over Expenditures,				( 122			22.450	
and Other Uses		-	-	6,422	-	-	22,479	
Fund Balance - October 1,		195,923	195,923	195,923	(61,802)	(61,802)	(61,802)	
Fund Balance - September 30,	\$	195,923	195,923	202,345	(61,802)	(61,802)	(39,323)	

See accompanying notes to the budget and independent auditors' report.

### CITY OF ATHOL Notes to the Budget and Actual Schedule Year Ended September 30, 2017

Budgets are adopted for the general, street, and water fund. The annual budget is a plan of financial operation with an estimate of expenditures and means of financing them. A preliminary budget is prepared in July, budget hearings are held, and the final budget was adopted in August.

The adopted budget constitutes the appropriations for the City and is the maximum limit of expenditures in each budgeted fund. The adopted budget may be amended for emergencies and other matters as provided by State law. The budget was not amended for fiscal year 2017.

The budget is prepared on the basis of accounting described for its governmental funds in Note 1 to the financial statement. Tax levies are set by expenditure requirements, but are authorized and limited by State law. Transfers of budget authority within a fund are permitted. Appropriations lapse at September 30, except those expenditures made prior to October 30 for appropriations of the preceding fiscal year may be charged to that fiscal year. There were no such expenditures in fiscal year 2017.

The amounts shown in the budget column of the schedule are the original and final budgeted amounts. State law requires only that a fund's total expenditures not exceed total budgeted expenditures.

REPORT REQUIRED BY GAO



1810 E Schneidmiller Ave. Ste. 310 Post Falls, Idaho 83854 208-777-1099 (phone) 208-773-5108 (fax)

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Athol, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Athol, Idaho as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City of Athol, Idaho's basic financial statements and have issued our report thereon dated January 26, 2018.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Athol, Idaho's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Athol, Idaho's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Athol, Idaho's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Athol, Idaho's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. According, this communication is not suitable for any other purpose.

anderson Bros

Anderson Bros. CPA's, P.A.

Post Falls, Idaho January 26, 2018